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## ORIGINAL

## BEFORE THE

## ILLINOIS POLLUTION CONTROL BOARD

IN THE MATTER OF:

PROCEDURAL RULES FOR ALTERNATIVE

THERMAL EFFLUENT LIMITATIONS

UNDER SECTION 316(a) OF THE

CLEAN WATER ACT: PROPOSED NEW

35 ILL. ADM. CODE PART 106,
SUBPART K AND AMENDED SECTION

304.141(c).

DOCKET R13-20

(Rulemaking-Water)

CLERK'S OFFICE

SEP 13 2013

STATE OF ILLINOIS
Pollution Control Board

Hearing held, pursuant to notice, on Tuesday,
August 27, 2013, at the hour of 11:00 a.m. at 1021
N. Grand Avenue East, Springfield, Illinois, before
DANIEL L. ROBERTSON, duly appointed Hearing Officer.

L.A. REPORTING SERVICE (312)419-9292

REPORTER: LAUREL A. PATKES, CSR #084-001340

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Page 2
    BOARD MEMBERS:
2
         JENNIFER A. BURKE
         JEROME D. O'LEARY
3
         DEANNA GLOSSER
         CARRIE ZALEWSKI
4
5
    APPEARANCES:
6
         JOANNE OLSON
         Assistant Counsel
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         Bureau of Water
         IEPA
8
         1021 North Grand Ave. East
         Springfield, Illinois 62794.
9
                         appearing on behalf of IEPA;
10
         ALEC M. DAVIS
11
         215 E. Adams Street
         Springfield, Illinois 62701
12
                         appearing on behalf of Illinois
13
                         Environmental Regulatory Group;
14
         SIDLEY AUSTIN LLP, by
         ALAN BIELAWSKI
15
         One South Dearborn
         Chicago, Illinois 60603.
16
                         appearing on behalf of Exelon.
17
    IEPA STAFF:
18
         ROY SMOGER
19
         Surface Water Section
20
         SCOTT TWAIT
         Water Quality Standards Section.
21
         SANJAY SOFAT
22
         Division Manager
         Water Pollution Control
23
24
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1	PROCEEDINGS
2	HEARING OFFICER ROBERTSON: Good
3	morning everybody. My name is Daniel Robertson, and
4	I have been appointed by the Board to serve as
5	hearing officer in this proceeding entitled In the
6	Matter of Procedural Rules For Alternative Thermal
7	Effluent Limitations under Section 316(a) of the
8	Clean Water Act: Proposed new 35 Illinois
9	Administrative Code Part 106(k) and amended
10	Section 304.141(c).
11	This proceeding is listed as
12	R13-20 in the Board's docket.
13	With me today is the Presiding
14	Board Member Jennifer Burke.
15	We are also joined by Member
16	Carrie Zalewski to her left, and to my right, Member
17	Deanna Glosser and Member Jerry O'Leary.
18	This rulemaking was filed
19	pursuant to Sections 13, 26 and 28 of the
20	Environmental Protection Act.
21	At the request of the Agency,
22	the Board submitted the proposal for first notice
23	without commenting on the substance and merits of
24	the proposed amendments.

- 1 The Board has scheduled two
- hearings in this proceeding, the first taking place
- today, August 27, 2013 in Springfield, and the
- 4 second will take place on October 16, 2013 in
- 5 Chicago.
- The purpose of today's hearing
- is to hear testimony from the Illinois Environmental
- 8 Protection Agency.
- 9 The Board did not receive any
- prefiled testimony from any party before the
- August 16th deadline.
- 12 On August 15, 2013, the Board
- submitted questions to the Agency through a hearing
- officer order. Copies of this order have been made
- available on the table in the back by the TV if
- anyone would like a copy. It is also available on
- 17 the Board's website.
- 18 Please note that any question
- asked by a board member or staff either through that
- order or today is intended to help complete the
- 21 record for the Board's decision and not to express
- 22 any preconceived notion or bias.
- 23 Also on the back table are
- copies of some other letters that I'll address

- later. The first is a communication between the
- Board and the Department of Commerce and Economic
- Opportunity, abbreviated DCEO, regarding the Board's
- 4 request on economic impact study as well as the
- 5 DCEO's response.
- And next to that are two
- 7 letters from the Joint Committee on Administrative
- Rules, abbreviated JCAR, regarding JCAR's request
- 9 for an analysis of economic and budgetary effects.
- As mentioned, I'll address both those items later in
- 11 the hearing.
- 12 If anybody wishes to ask a
- question, I ask that you please put your hand up and
- wait for me to acknowledge you. Once acknowledged,
- please state your name and who you represent before
- beginning your questions.
- The Board will also allow time
- at the end of the day for any person who did not
- 19 prefile testimony to have an opportunity to testify
- if they so wish to.
- So just to lay out the
- procedure, we'll basically start with opening
- 23 statements from, introductions and opening
- statements from the Agency; then any introductions

- and opening statements from any other parties that
- 2 may wish to give such.
- We will then move on to the
- 4 Agency's testimony, questions of the Agency's
- testimony, and then we'll follow that up with any
- other testimony that people may have.
- 7 So at this point, would the
- 8 Agency like to introduce itself and its witnesses
- 9 for the record?
- MS. OLSON: Yes. Thank you.
- Good morning. My name is
- Joanne Olson, and I'm assistant counsel here at
- 13 Illinois EPA.
- 14 I have a few brief remarks
- 15 about this rulemaking.
- 16 Illinois EPA's proposal
- 17 contains procedural rules for thermal relief under
- Section 304.141(c) of the Board's rules in
- 19 Section 316(a) of the Clean Water Act.
- Under Section 316(a), a
- thermal variance can be granted when a permittee
- demonstrates that the otherwise applicable thermal
- effluent limit is more stringent than necessary to
- assure the protection and propagation of the

- waterbody's balanced, indigenous population of
- shellfish, fish and wildlife.
- Section 304.141(c) of the
- 4 Board's rules provides that the thermal standards in
- 5 Subtitle C apply to a discharge unless, after public
- 6 notice and opportunity for public hearing, the Board
- 7 has determined that different standards apply in
- 8 accordance with Section 316(a) of the Clean Water
- 9 Act and applicable federal regulations.
- The Board currently does not
- 11 have specific procedural rules covering proceedings
- under Section 304.141(c) and Section 316(a) relief.
- The Board's current regulatory
- 14 relief mechanisms include adjusted standards and
- variances and site specific rulemakings. These do
- not match the type of relief given under Section
- 316(a) and applicable federal rules.
- 18 In particular, a variance
- 19 provides temporary relief and requires the permittee
- to come into compliance by the end of the variance
- 21 period.
- 22 Section 316(a) relief does not
- require the permittee to return to compliance after
- the variance period is over but instead requires the

- permittee to renew the thermal relief with each
- 2 permit cycle.
- An adjusted standard, unlike
- 4 316(a) relief, is intended to be permanent relief.
- 5 In addition to these
- inconsistencies, the burdens of proof to obtain a
- 7 variance or an adjusted standard are different from
- 8 what is needed to obtain a Section 316(a)
- 9 alternative thermal effluent demonstration.
- In a prior case before the
- Board, Exelon Generation petitioned for alternative
- 12 thermal standards for its Quad Cities Nuclear
- Generation Station. The Agency and the petitioner
- filed a joint motion requesting the Board use
- portions of existing procedural rules in Part 106.
- The Board found this mix of
- 17 procedural rules to be insufficient to address the
- 18 procedural issues that might arise in a Section
- 19 316(a) proceeding. The Board stated it would
- 20 entertain a proposal to add a new subpart to Part
- 21 106 for Section 316(a) thermal relief.
- In response, the Agency has
- proposed these rules which are based on the federal
- procedure for Section 316(a) relief found in 40 CFR

- Sections 125.70 through 125.73.
- The Agency's proposal
- integrates existing board procedures found in
- Part 106 and 104 with the requirements and the
- 5 burdens of proof contained in the federal rules.
- Today the Agency thanks the
- Board for holding this hearing and will be happy to
- 8 answer any questions from the Board or the
- 9 participants or members from the public.
- 10 Present today to answer these
- 11 questions is a panel of technical experts, and at
- this time, I'd like the panel to introduce
- 13 themselves.
- MR. SMOGER: My name is Roy Smoger,
- and I'm with the Surface Water Section. I'm a
- biologist with the Surface Water Section in the
- 17 Illinois EPA Bureau of Water.
- MR. TWAIT: My name is Scott Twait.
- 19 I work for the Agency in the Water Quality Standards
- 20 Section.
- MR. SOFAT: I'm Sanjay Sofat. I'm
- 22 the Division Manager of Water Pollution Control at
- 23 Illinois EPA. My responsibilities include
- 24 management of operations related to state and

- national pollution discharge elimination permits,
- NPDES (and that stands for National Pollutant
- Discharge Elimination System) permits, surface water
- 4 monitoring, development and implementation of water
- 5 quality standards, and compliance and inspection of
- 6 industrial and wastewater resources.
- 7 On behalf of the Agency, I
- 8 would like to thank the Board and Board Members for
- 9 expediting this rulemaking. It will be really
- helpful for us to meet our obligations under the
- 11 Act, the Clean Water Act.
- MR. LeCRONE: And I am Darin
- 13 LeCrone. I'm the manager of the Industrial Unit in
- 14 the Division of Water Pollution Control Permit
- 15 Section at IEPA.
- 16 HEARING OFFICER ROBERTSON: Thank
- 17 you.
- At this stage, do any of our
- board members, would any of you like to make an
- 20 opening statement?
- Seeing none, would anybody
- 22 else like to introduce themselves for the record?
- MR. DAVIS: I'll go ahead. My name
- is Alec Davis. I represent the Illinois

- Environmental Regulatory Group, or IERG.
- On behalf of IERG, I'd like to
- 3 thank the Board for inviting us this opportunity to
- 4 participate today.
- 5 HEARING OFFICER ROBERTSON: Anybody
- 6 else?
- 7 And would anyone else like to
- make any opening statements before we head on to the
- 9 Agency's testimony?
- Seeing none, we'll move on to
- 11 the testimony.
- Would the court reporter
- 13 please swear in the Agency's witnesses?
- 14 (Whereupon the witnesses were
- sworn by the reporter.)
- 16 HEARING OFFICER ROBERTSON: Thank
- 17 you.
- 18 You may proceed.
- MS. OLSON: The Board presented
- questions for the Illinois EPA to answer a few weeks
- ago, and we have put together a written response
- which I distributed earlier today, and we'd like to
- move it into the record as Exhibit 1.
- 24 HEARING OFFICER ROBERTSON: Are

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there any objections to accepting the Agency's
2
      response as Exhibit 1?
3
                       MR. DAVIS: No.
4
                       HEARING OFFICER ROBERTSON:
5
      none, I'm entering the document entitled Illinois
      EPA's Response to Board Staff Questions for First
7
      Hearing as Agency Exhibit 1 to this proceeding.
                          (Whereupon Agency Exhibit 1 was
 9
                          admitted into evidence at this
10
                          time.)
11
                       HEARING OFFICER ROBERTSON: It's my
12
      understanding that the Agency is willing to take any
13
      questions on these answers at this stage?
14
                       MS. OLSON: That's correct.
                                                     We are
15
      happy to take follow-up questions or talk about
16
      specific responses if anyone else is interested.
17
                       HEARING OFFICER ROBERTSON: I don't
18
       know if everyone has a copy but would anyone like to
19
       take a moment to review these questions?
20
                             Okay. Maybe a ten-minute
21
       recess. Does that work?
22
                       MR. BIELAWSKI: I'm Alan Bielawski.
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Another question with regard to these answers.

Will you be appearing at the

23

24

- second board hearing? Will the same group be
- 2 appearing in the event we need to ask any questions
- with regard to your answers?
- MS. OLSON: This same panel will
- 5 not be appearing. One witness and myself will be at
- 6 the second hearing.
- 7 HEARING OFFICER ROBERTSON: Okay.
- 8 So at this stage, we'll take a ten-minute recess for
- 9 people to review the Agency's answers.
- Thank you.
- 11 (Recess taken.)
- 12 HEARING OFFICER ROBERTSON: It's
- been about ten minutes.
- Do people need additional
- 15 time?
- Okay. So at this stage, we
- are going back on the record. It's 11:25.
- So do any members of the
- public have any questions for the Agency based on
- 20 their answers?
- Okay. Seeing none, do any
- 22 board members have any questions?
- BOARD MEMBER GLOSSER: I do. I
- 24 have two questions.

- I know 316(a) rules are new
- for Illinois, but I was wondering, does the Agency
- 3 have sample detailed plans of studies that have been
- done elsewhere to know what kinds of results we
- 5 might expect to see? Has it been done in other
- 6 states?
- 7 MR. SOFAT: In other states, yes,
- it has been done in other states, but I don't think
- 9 we have access to that.
- Would the Board be interested
- in seeing those?
- BOARD MEMBER GLOSSER: If you have
- an example of what's been done, what might come out
- of these studies, I would be interested in seeing
- 15 that.
- MR. SOFAT: We'll look into that,
- and we'll see if we can find a study out there.
- BOARD MEMBER GLOSSER: And then the
- 19 second question is related.
- 20 As this process goes into
- 21 place, would you expect the Agency to have an
- outline for what you might see as an ideal plan of
- study that you would be able to provide to the
- applicant as guidance in their development of the

- plan?
- MR. SOFAT: I think our plan at
- 3 this point is not to create something what we
- 4 consider as the best out there because it does
- 5 depend on the site specific facts and situations.
- 6 However, I think we might have
- 7 examples that other states have accepted as adequate
- 8 316(a) demonstration, so that's what we'll be
- 9 sharing rather than...because we don't want to have
- our own sort of subset of rules or even examples
- that might conflict with the 316(a) rule that the
- Board is going to be adopting.
- But we will look into some
- examples that we have so that we can share with the
- 15 regular community.
- BOARD MEMBER GLOSSER: Thank you.
- 17 HEARING OFFICER ROBERTSON: Does
- anybody else have any follow-up questions?
- Okay.
- MR. BIELAWSKI: I guess I have a
- question. This is Alan Bielawski for Exelon.
- Would you be guided at all by
- the draft USEPA guidance on 316(a) studies in
- reviewing 316(a) studies provided to you?

- MR. TWAIT: Yes, that would be one
- of the things that we can look at for guidance.
- MR. BIELAWSKI: And perhaps we can
- 4 share that guidance with the Board.
- MS. OLSON: If the Board would like
- a copy of the guidance, I can enter it into the
- 7 record today.
- 8 HEARING OFFICER ROBERTSON: Does
- 9 anybody have any objections?
- MS. OLSON: I have the draft 1977
- guidance. I'll enter it or move to enter it as
- Exhibit 2. I'm sorry. It's a lengthy document and
- I do not have copies, but I believe you can get it
- on the Internet.
- 15 HEARING OFFICER ROBERTSON: Are
- there any objections to entering the Agency
- 17 Exhibit 2?
- MS. ZEMAN: Do you mind reading for
- 19 the record the entire name of the document so that
- 20 maybe we can get it on line?
- HEARING OFFICER ROBERTSON: Yes, I
- 22 will.
- THE REPORTER: Can I have your
- 24 name?

- MS. ZEMAN: Oh, I'm sorry. My name
- is Christine Zeman (Z-e-m-a-n).
- HEARING OFFICER ROBERTSON: So this
- is a document dated May 1, 1977 entitled Interagency
- 5 316(a) Technical Guidance Manual and Guide for
- 6 Thermal Effects Sections of Nuclear Facilities
- 7 Environmental Impact Statements. It says prepared
- by the U.S. Environmental Protection Agency, Office
- 9 of Water Enforcement Permits Division, Industrial
- 10 Permits Branch, Washington, D.C.
- So are there any objections to
- 12 entering this into the record?
- Seeing none, I will enter this
- 14 as Agency Exhibit 2 to this proceeding.
- 15 (Whereupon Agency Exhibit 2 was
- admitted into evidence at this
- 17 time.)
- 18 HEARING OFFICER ROBERTSON: Were
- there any additional follow-up questions for the
- 20 Agency?
- MR. DAVIS: I have some questions,
- 22 but I wouldn't classify them as follow-ups.
- HEARING OFFICER ROBERTSON: Okay.
- 24 Sure. Go ahead.

1 MR. DAVIS: All right. 2 My first question is based on 3 something that's in actually the Agency's statement of reasons. I don't know if people have that handy 5 but I can read the relevant provisions here. 6 On page 11 regarding the affected facilities in outreach, the Agency's statement of reasons states both that, and this is a 9 quote, this proposal would impact any facility with 10 a thermal effluent limit that seeks to demonstrate 11 such limit is more stringent than necessary to 12 protect a balanced, indigenous population of fish, 13 shellfish and wildlife. 14 Second statement being, in 15 general, the affected industry is the steam electric 16 generating industry, whether nuclear or coal-fired. 17 The universal sources that may seek to avail 18 themselves of these procedures is estimated to be 19 approximately 25 power plants. 20 My question, is the Agency's 21 intent that the proposal only apply to the steam 22 electric generating industry or could any facility 23 with a thermal effluent limit potentially utilize

the Subpart (k) process to seek an alternative

24

- limitation?
- MR. SOFAT: As stated in the first
- 3 sentence, it pies to any facility with a thermal
- 4 effluent limit.
- 5 MR. DAVIS: Thank you.
- 6 My second question deals with
- 7 the Agency's proposed Part 106, specifically
- 8 Section 106.1165 which is titled Evidentiary
- 9 Matters.
- 10 Subsection (b) of that section
- 11 states, "In determining whether or not the
- 12 protection and propagation of the affected species
- will be assured, the Board may consider any
- information contained or referenced in any
- applicable thermal water quality criteria and
- thermal water quality information published by the
- USEPA under Section 304(a) of the Clean Water Act or
- any other information the Board deems relevant.
- 19 Regarding that last portion,
- the "any other information the Board deems
- 21 relevant," does the Agency intend for the Board to
- be empowered to consider information that is not in
- the record for the proceeding?
- MR. SOFAT: Can you repeat your

- 1 question, please?
- MR. DAVIS: Sure.
- 3 The final clause of that
- 4 subsection states that the Board consider any other
- information the Board deems relevant, and my
- 6 question was whether or not the Board could consider
- information that's not in the record.
- MR. SOFAT: Our intent is that that
- 9 information is part of the record.
- MR. DAVIS: Would the Agency be
- amenable to amending the proposal to read "any other
- information in the record that the Board deems
- 13 relevant"?
- MR. SOFAT: I think the downside of
- doing that is if the Board on its own finds
- information that they believe is relevant to the
- proceeding, then we don't want to bind the Board by
- saying that you cannot because it was never given to
- the Board by any of the participants.
- 20 So if the Board finds
- information out that they believe is relevant, they
- 22 could put that in the record.
- MR. DAVIS: Is there a procedure
- for doing that such that a petitioner would have an

- opportunity to address whatever contents that
- information would be?
- MR. SOFAT: And again, I think I'm
- 4 trying to speak on behalf of the Board, but I'm sure
- 5 that that information will be made available on the
- 6 website as part of the proceeding that here is the
- 7 information that we are considering.
- MR. DAVIS: So it would be in the
- 9 record?
- MR. SOFAT: Eventually it will
- become part of the record, but it will not be -- the
- 12 record starts with the Agency filing something with
- the Board, petitioners filing with the Board, and
- 14 the record can grow over time depending upon who's
- 15 involved.
- However, I mean, the record in
- the traditional sense is the one that, you know, we
- are used to, the Agency and the petitioner.
- 19 However, what the Board looks at nobody knows. I
- mean, they have the authority to review, and I'm not
- sure what they consider to make that decision.
- 22 And that's something we want
- to -- that's what we were trying to get I think
- here. If the Board finds any other information

- 1 relevant, then they could consider that.
- MR. BIELAWSKI: I think the point
- 3 is that the Board or the applicant for example would
- 4 want to have an opportunity to present evidence or
- 5 argument on whatever evidence is being used on which
- 6 to base a determination so that they ought to have
- an opportunity to know what the Board is relying
- upon so it can comment on that information.
- 9 I don't have a suggestion
- right now in terms of how to draft that, but the
- 11 concept is, for example, a court can take judicial
- notice of information that's not necessarily in the
- 13 record, but it informs the parties of that
- information, and the parties then have an
- opportunity to comment on that, and that's what I
- think we're looking for in this case.
- MS. OLSON: Can I ask a few
- 18 follow-up questions on this line?
- 19 HEARING OFFICER ROBERTSON: Sure.
- MS. OLSON: Sanjay, can you tell us
- where that requirement in proposed 106.1165(b) comes
- 22 from?
- MR. SOFAT: I believe it's out of
- the federal regulations 40 CFR 125.73(b).

- 1 MS. OLSON: And can you explain our 2 process in drafting these rules considering the 3 federal language? MR. SOFAT: We drafted these regs 5 pretty much modeled based on USEPA's federal regulations, and they are sitting in I believe 40 CFR 125.7273. 8 We also looked at the Board's 9 procedure rules that we believed would be relevant 10 for this rulemaking. 11 So that's pretty much the 12 extent of how we develop this rulemaking. 13 MS. OLSON: And given the fact that 14 Part 106 is a blend of Board procedures and federal 15 regulations, do you think it's possible that an 16 additional subsection could be added to this section 17 clarifying that information the Board considers 18 should be made available to the parties. 19 Let me rephrase. 20 That if the Board considers 21 information it deems relevant, it will notify the 22 parties or make such information a part of the 23 record?
- MR. SOFAT: Yes, we can do that. I

- will qualify that though. I believe that's
- something that the Board needs to react to, not the
- Agency, the information that the Board considers,
- how they intend to make that available to the rest
- 5 of the parties.
- From the Agency perspective, I
- 7 think that would be fine.
- MR. BIELAWSKI: I'd also add we
- 9 should also look at the Administrative Procedures
- Act because that might, in fact, dictate the basis
- on which the Board has to decide the issues so it
- might all be answered with that.
- MR. DAVIS: Thank you.
- My next question deals with
- the proposed amendments to Part 304.
- Section 304.141(c) is proposed
- to read, "The standards of this chapter shall apply
- to thermal dischargers unless, after public notice
- and opportunity for public hearing in accordance
- with Section 316 of the Clean Water Act, applicable
- 21 federal regulations and procedures in 35 Ill.
- 22 Administrative Code 106(k), the Agency and the Board
- have determined that different standards apply to a
- 24 particular thermal discharge.

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1
                             My question is whether the
2
      Agency intends for itself to play a role in
3
      determining that a different standard applies?
                      MR. SOFAT: I believe if you look
      at -- the reference to Agency is relevant, and if
      you look at 106.1180, when renewal of the relief has
7
      been requested, the Agency does play a role
      affirming under certain circumstances.
9
                       MR. DAVIS: Okay. Thank.
                                                  That's
10
      all I've got.
11
                       HEARING OFFICER ROBERTSON:
12
      members of the public have any follow-up questions
13
      based on the questions presented by Mr. Davis?
14
                             Seeing none, do any board
15
      members have any follow-up questions?
16
                             Seeing none, thank you
17
      Mr. Davis.
18
                             Does anybody else at this time
19
      have any questions they would like to ask of the
20
      Agency?
21
                             Seeing no more questions, I
22
       quess I'll ask would anyone else at this stage -- I
23
      note for the record there are a few other persons
24
      present at the hearing outside of those who have
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- introduced themselves. Would anyone else like to
- 2 testify on any matter in this proceeding at this
- 3 stage?
- Seeing none, the Board has a
- 5 few items it would like to address.
- 6 On July 24th, JCAR submitted
- 7 its First Notice Version of the proposal for use in
- 8 creating second notice changes. A copy of this
- 9 First Notice Version is available on the Board's
- 10 website.
- The First Notice Version
- includes 77 insertions and 85 deletions from the
- amended portions of the Illinois Administrative
- 14 Code.
- Does anybody have any comments
- on the JCAR First Notice Version document at this
- 17 time?
- MS. OLSON: I would like to take a
- minute to briefly look over that if that's okay.
- HEARING OFFICER ROBERTSON: Okay.
- Sure. We'll just take a quick five-minute recess.
- 22 (Recess taken.)
- 23 HEARING OFFICER ROBERTSON: We are
- 24 back on the record now.

- As we were discussing, the
- July 24, 2013 JCAR First Notice Version document is
- available on the Board's website, and I'd ask if
- anybody has any comments on this document at this
- 5 time?
- 6 MS. OLSON: The Agency has three
- 7 comments.
- The first change that we would
- 9 like to comment on is in Section 106.1110. It's in
- 10 the definitions.
- JCAR has proposed changing
- some of the language which we took directly from the
- federal rule, and for those reasons, we would
- 14 suggest that that change not be made.
- The definition is the balanced
- indigenous community, and it reads as follows:
- Balanced indigenous community is synonymous with the
- term balanced indigenous population in the Clean
- Water Act and means a biotic community typically
- characterized by diversity, the capacity to sustain
- 21 itself through cyclic seasonal changes, presence of
- necessary food chains, and we had put "by a lack of"
- and they struck the word "by." We're trying to stay
- as close -- our proposal was to try to stay as close

- to the federal language as possible so we would
- suggest or request that that change not be made.
- 3 The second example of a change
- 4 that deviates from the federal language is found in
- 5 Section 106.1160, burden of proof. In Subsection
- (d)(1)(a), JCAR proposes changing the phrase "and
- 7 the additive effect of other thermal sources to a
- 8 balanced indigenous community to the additive effect
- of other sources on a balanced indigenous community.
- 10 For the same reasons that we are tracking the
- 11 federal language, we would also suggest that change
- 12 not be made.
- The final suggestion or
- comment the Board has on JCAR's changes is in
- Section 304.141. The Agency drafted this language
- to include Section 316(a) of the Clean Water Act and
- applicable federal regulations as one set of
- standards that the relief would be granted according
- to, and the second set of standards would be the
- 20 procedural rules in 106, so therefore, they did not
- offset by commas the same way that JCAR would have
- liked, and for those reasons, that would be the only
- reason we would suggest not making that change and
- 24 keeping it to say Section 316(a) of the Clean Water

- 1 Act and applicable federal regulations, and
- 2 procedures in 106.
- 3 HEARING OFFICER ROBERTSON: Thank
- 4 you.
- 5 Does anybody else have any
- 6 comments on the JCAR First Notice Version of the
- 7 document at this stage?
- 8 Seeing none, we next have two
- 9 letters dated August 9 and 14, 2013 from JCAR
- 10 requesting a Board analysis of economic and
- budgetary effects of this rulemaking.
- 12 As I mentioned, there are
- copies at the back of the room.
- Does anybody have any comments
- on these letters at this time?
- MS. OLSON: Will the Board be
- submitting to JCAR an analysis of the economic and
- budgetary impacts of this rule?
- 19 HEARING OFFICER ROBERTSON: Yes.
- MS. OLSON: Will it be a part of
- 21 the record?
- 22 HEARING OFFICER ROBERTSON: Yes.
- 23 It will be submitted with the second notice
- document.

- Seeing no other questions, the
- Board had requested by letter dated July 18, 2013
- 3 that the DCEO conduct an economic impact study for
- 4 this rulemaking.
- On August 7, 2013, the DCEO
- 6 responded stating that they are unable to undertake
- 7 such a study. As I mentioned earlier, both of these
- 8 letters are again in the back of the room.
- 9 Does anyone have any comments
- on the Board's letter or the DCEO's response?
- 11 Seeing no comments at this
- stage, is there anyone else who would like to offer
- either testimony or have any questions on any matter
- in this proceeding?
- MS. OLSON: I'd like to make a
- statement.
- 17 HEARING OFFICER ROBERTSON: Go
- ahead.
- MS. OLSON: The Illinois EPA did
- not file testimony beforehand for this proceeding,
- 21 and we don't plan on filing anything for the next
- hearing. However, if anybody has any questions that
- 23 they would like to be addressed at the next hearing,
- we'd be happy to answer them, and we would

- appreciate it if you could file them or get them to
- 2 us so we could have the appropriate members of our
- 3 panel available.
- 4 HEARING OFFICER ROBERTSON: Thank
- 5 you.
- 6 Did any members of the Board
- 7 have any final questions based on anything we have
- 8 heard today?
- 9 Seeing none, would the Agency
- 10 like to make any additional final statements?
- MS. OLSON: No.
- 12 HEARING OFFICER ROBERTSON: Thank
- 13 you.
- So pursuant to the Board's
- August 15, 2013 hearing officer order, the next
- hearing in this matter is scheduled for Wednesday,
- 17 October 16, 2013 at 11 a.m. in Room N-502 of the
- Michael A. Bilandic Building located at 160 North
- 19 LaSalle Street in Chicago.
- The Board has set a prefiled
- testimony deadline of October 11th, and the mailbox
- rule does not apply to that deadline meaning the
- Board must have any filings in its possession by
- 24 that date.

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1
                              And lastly, I'd like to thank
2
       you all very much for your time in attending this
       hearing today, and with that the hearing is
       adjourned.
5
                              Thank you.
6
                           (Ending time: 11:59 a.m.)
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	rage 3
1	STATE OF ILLINOIS )
2	)SS. COUNTY OF SANGAMON)
3	
4	CERTIFICATE
5	I, Laurel A. Patkes, Certified Shorthand
6	Reporter in and for said County and State, do hereby
7	certify that I reported in shorthand the foregoing
8	proceedings and that the foregoing is a true and
9	correct transcript of my shorthand notes so taken as
10	aforesaid.
11	I further certify that I am in no way
12	associated with or related to any of the parties or
13	attorneys involved herein, nor am I financially
14	interested in this action.
15	Dated August 30, 2013.
16	
17	
18	Level Nather
19	Certified Shorthand Reporter
20	
21	
22	
23	
24	

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